# Rutgers University Senate Charge S-2307

### RCM detailed recommendations

"Investigate and propose detailed recommendations for implementing two central elements of the 1/20/2023 Senate-approved resolution on S2010-1: "transparency" and "shared governance" in University budget preparation and reporting."

## Summary:

Senate charge S2010-1 concluded that budgetary transparency and shared governance are needed to restore balance and fairness. In the present report, we describe results of an investigation into budgetary operations and propose specific remedies to implement recommendations from S2010-1.

### Investigation:

Our committee's investigation agrees with existing reports in finding that Rutgers imposes inordinate delays and potential violations of the state "Sunshine" law<sup>1</sup> by hindering and refusing to provide even innocuous public information. Despite these impediments, we have obtained documentation from public records (attached) of financial waste and abuse, as well as outright violations of the public trust by senior executives that seem to indicate a lack of oversight and lax internal controls commented on by an earlier NJ State Higher Education Report<sup>2</sup>. Some examples of problematic expenditures by Rutgers executives at the highest levels include:

- o Multiple personal payments,
- o Significant overspending of contractual payment limits,
- o Payments contrary to Rutgers policy,
- o Untenable justifications for sole-source purchases,
- $\circ~$  Seeming violations of state tax laws, and
- o Transfers of treasury funds into accounts free from public oversight.

We conclude that, in the words of the earlier NJ State Commission Higher Education report<sup>2</sup>,

"... proper oversight, accountability, and transparency [are] difficult, if not impossible, to achieve within the University's governance system."

This conclusion seems apropos in view of a new and cautionary State Comptroller's report<sup>3</sup> on a sister NJ university that suffered a financial emergency related to *"improper budgeting."* 

### Recommendations:

To provide transparency and to establish minimal conditions for shared governance, the Senate resolves to adopt the following recommendations.

- Full disclosure of each annual budget shall be presented to the Senate before submission of the budget for approval.
- Major deviations from the budget shall be presented to the Senate in a timely manner.
- An independent forensic analysis of Rutgers spending shall be performed to impartially establish the extent of problematic expenditures and inadequate oversight observed in our investigation.
- A joint Senate-administration committee shall be formed to be informed of the progress of the audit. The committee shall be empowered to access all financial data and shall be charged with developing new standards for financial operations.
- Executives and athletics personnel shall be required to take refresher courses on basic business principles, on Rutgers policies, and on State regulations.
- All major decision-making committees shall include representatives from Rutgers faculty and staff.
- Faculty and staff must be involved in decision-making *before* decisions are made.
- A copy of this report shall be forwarded to the office of the New Jersey Attorney General.

# Background:

In January 2023, the Rutgers University Senate approved recommendations from its Budget & Finance Committee that concluded that improvements in <u>*Transparency*</u> and <u>*Shared Governance*</u> are called for (Senate Charge S2010-1). In brief:

#### <u>Transparency</u>

- The University should provide transparency in budget preparation and reporting,
- All units should have the same access to budgetary information, and requests for relevant nonconfidential data should not be delayed or denied.

#### Shared Governance

- Central and other non-revenue generating units should not be exempt from responsibility for revenues and expenses,
- Shared governance of fund transfers should be introduced, involving revenue generating (teaching and research) as well as non-revenue generating (service) units.

During discussion of Charge S2010-1, senators suggested that detailed recommendations be provided to make the charge more complete and its implementation more concrete. The present report is intended to address that suggestion.

In order to develop detailed recommendations on transparency and shared governance, we first assess the current situation and needs. For this purpose, we overview some history of related investigations and summarize findings from our own investigation. We then propose detailed recommendations.

# Existing evidence:

Existing evidence indicates that shortcomings in budgetary transparency and shared governance have persisted at Rutgers for at least the past 15 years. We summarize two such bodies of evidence, one from 2007 and one from 2022, that reach largely similar conclusions.

1) <u>2007 NJ State Commission of Investigation (NJ SCI) report<sup>2</sup>: "VULNERABLE TO ABUSE The Importance of Restoring Accountability, Transparency and Oversight to Public Higher Education Governance"</u>

The NJ SCI investigated the operations and administration of public higher education in New Jersey, finding with respect to *transparency* at Rutgers University:

- "...Lack of transparency and delays in fully responding to requests for data and information were notably acute at Rutgers University..."
- "...the complete absence of any mechanism to ensure internal accountability, independent external oversight and proper transparency."
- "... the absence of meaningful and effective oversight, accountability and transparency [that] renders the system eminently vulnerable ... including:
  - contracting and procurement abuses and waste ...
  - questionable and undocumented travel, business and entertainment expenditures
  - structural impediments to budgetary accountability, oversight and transparency
  - state college and university Boards of Trustees [that] exercised questionable due diligence and accountability
  - virtually unrestrained borrowing practices ..."

The Commission summarized transparency issues by remarking that:

- "... requests for specific data related to university expenditures routinely meet with inordinate delay in gaining access to the information sought."
- "... the Commission's examination of fiscal practices [including] ... travel and entertainment spending and use of "emergency" funds ... revealed lax internal controls and inadequate oversight that render the University unnecessarily vulnerable to financial waste and abuse."
- "... these problems have rendered the exercise of proper oversight, accountability and transparency difficult, if not impossible, to achieve within the University's governance system and actually impossible for anyone attempting to achieve it from outside the University's structure."

The Commission was equally emphatic with respect to issues of governance, finding:

- "... an entire system vulnerable to problematic governance, serious shortcomings in oversight, accountability and transparency and outright violations of the public trust."
- "... unless the state is willing to tolerate the risk of history scandalously repeating itself somewhere within this troubled system, wholesale reform is the only sensible and responsible course of action."

#### 2) 2022 Gannett v. Rutgers<sup>4</sup>

These 15-year-old shortcomings appear to persist, as represented by a recent civil suit before the Middlesex County Superior Court by the Gannett Satellite Information Network (affiliated with The Record, NorthJersey.com, and the USA Today Network). The suit documents alleged violations of the NJ Open Public Records Act<sup>1</sup> (OPRA), NJSA 47, which requires that records be supplied by Rutgers:

"... not later than seven business days after receiving the request, provided that the record is currently available and not in storage or archived."

#### The suit claims that:

- The news network "... has filed many public records requests with Rutgers [but] Rutgers has unlawfully responded to many of those requests and has engaged in a pattern and practice of violating OPRA's timelines."
- "... Rutgers has put numerous obstacles in the way of access over the past 2 years," as supported by numerous documented examples, including that:
  - 1) "... it took Rutgers more than 3 months to respond to a simple OPRA request for contracts with seven companies."
  - 2) "It took more than 8 months to obtain a list of all individuals in the athletics department who held a university credit card (and that list ultimately came from the Athletics Department itself and not the Custodian)."
  - 3) "... it took 6 months of back-and-forth communications for the Custodian to claim that there are no debit card activity reports for student athletes (which contradicts what the Athletics Department has said). When a response to a request for credit card activity was missing information, Rutgers Athletics said it would be run again and the OPRA custodian would provide the report to "clear any gap in the information that was previously provided." Despite repeated requests to the OPRA custodian, the information was never provided."

# Senate Budget & Finance Committee investigation:

#### Sources and access to public records:

In our own investigation, the B&F Committee has examined Rutgers Policies<sup>5</sup> (esp. 20.1.11: Procurement & Payment Policy, 40.2.15: Financial Management, and 40.4.1: Travel & Business Expense) as well as actual spending and, where available, public records to determine how budgetary expenditures are carried out at Rutgers. We were fortunate in having access to several years of OPRA requests that have been compiled by the AAUP-AFT, which has studied both university-wide budgetary patterns and individual spending behaviors.

Regarding inordinate delays and obstacles to access that have been previously described, we can confirm that OPRA requests are almost invariably delayed for many months, and that the material received is almost never complete. We emphasize that this problem cannot be laid at the feet of the OPRA officers themselves, who are cooperative and helpful, but who by their own assertions are in the position of having no direct access to, or familiarity with, original databases and who must themselves request and wait for information sought.

Requests for available public information have also been met with outright denial. As one typical example, an OPRA request was made for *"all contracts and statements of work"* between Rutgers University and, among others, the National Association of College and University Business Officers (NACUBO). After a 3-month delay, this request remained unfulfilled, and a follow-up meeting with both OPRA and Finance personnel produced an assurance <u>that this material did not exist</u>, either with NACUBO or with other vendors known to perform contractual work with Rutgers. Yet this material <u>does exist</u>, as shown for example in the attached Public Record (PR#1). This and all other Public Records are de-identified in keeping with the remit of the present charge to investigate and propose recommendations and not to implicate any individual.

Moreover, direct requests of responsible executives for even entirely mundane information are typically met with delays or denial. For example, to prepare our previous report on RCM (Senate Charge S2010-1), the B&F Committee asked two different senior executives on 12/9/22, 1/2/23 and 1/13/23 for the responsibilities and membership of the University's RCM Budget Advisory Committees. This was ultimately provided on 1/17/23, after the RCM report was complete and barely in advance of the Senate meeting on 1/20/23 at which the report was presented.

Similarly, when the Senate Faculty Representative to the Board of Governors followed up on a question before the Board by asking a Finance executive directly for information on how accounts are charged – or for direction to a person who could explain the matter – early emails met with partial responses, but followup emails on 2/23/21, 3/2/21, and 3/17/21 received no reply. This is not an accusation, but it confirms the observation that the budgetary system is far from transparent, and faculty, senators, and board representatives have no access to even the most elementary information.

#### Findings:

We focus our investigation of the Rutgers budgetary system by assessing the presence of problematic contracting and procurement behaviors along with questionable and undocumented expenses as charged by the NJ SCI (*Existing Evidence 1*, above) many years ago. Even with our limited access to information, we have identified numerous apparent cases of financial improprieties that provide a compelling case that the Rutgers budgetary system remains, in the words of the SCI, *"vulnerable to problematic governance, serious shortcomings in oversight ... and outright violations of the public trust."* Consequently, we are concerned that there continues to be a troubling *"risk of history scandalously repeating itself."* The root cause of this concern is enduring *"structural impediments to budgetary accountability, oversight and transparency"* identified by the SCI, leading to some units being *"exempt from responsibility for revenues and expenses,"* as remarked in the earlier Senate RCM report. Some representative examples follow.

#### Cases of abuse and waste:

The Rutgers budget is managed through three essential spending mechanisms. First, the "Marketplace" financial management system pays invoices through traditional contracts, requisitions and purchase orders. Second, the Marketplace system can be bypassed by using a "P-card" system, by which credit cards are issued that are directly paid by the University. And third, funds can be internally or externally transferred through the University Controller's financial system. Our investigations indicate that all three of these systems are used to process payments in violation of Rutgers Policies, Generally Accepted Accounting Principles, and New Jersey State laws.

Cases of abuse and waste are most readily identified in the P-card system, which (unlike other spending mechanisms) lists individual purchases. Source material is reproduced in the Public Records section of this report (PR#1–PR#22), and specific policies are included in the Citations<sup>5,6,7</sup> section.

Examples of problematic public records include:

- PR#6: Physician co-pay by <u>Senior Finance Executive</u>,
- PR#7: Personal payments (e.g., Party City purchases, strings of lights from Etsy.com) by <u>Senior</u> <u>Finance Executive</u>,

Unspecified Amazon purchases by <u>Senior Finance Executive</u> (required by P-card Guidelines<sup>6</sup> to be spent through Marketplace punchout vendor),

- PR#8: Travel using other than procurement-authorized travel agent by Procurement Executive
- PR#9,10: Expenses substantially above credit limit by Procurement,
- PR#11: Personal payments (e.g., Party City) by <u>Compliance</u>, Unspecified Amazon purchases by Compliance.
- PR#12: Personal payments (e.g., clothing, Party City) by Athletics,
- PR#21: Improperly charged (bowling charged to dining) expense by Athletics,
- PR#22: Personal expenses (meals with alcohol, Home Depot purchases) by <u>Senior Executives</u> from Finance, Audit, Ethics and Athletics in violation of Rutgers Policy 40.4.1. Expenses also improperly charged to Travel.

#### Shortcomings in oversight:

Rutgers has procedures in place to oversee expenses; however, these procedures are frequently disregarded. For example:

- PR#13: Rutgers' online course scheduling system was contracted for "time and materials not to exceed \$121,500" on 8/18/17. By 10/15/17, the amount billed was more than twice this maximum, and current funds allocated amount to \$1 million.
- PR#14: A golf simulator was purchased for **\$41,468**, which is in the football players' lounge, using a sole source waiver. The waiver justification stated that this was "the only company that can satisfy the needs of the project."
- PR#15: Private jet flights were arranged through a sole-source **\$517,370** payment. Rutgers coordinated a competitive analysis of providers for jet flights; however, the waiver for a non-preferred provider was justified by a brief statement that funds allocated to the preferred provider had already been spent.
- PR#16a: **\$5** *million* was transferred from Rutgers' Treasury into a Zelle account, thus entirely removing these funds from public oversight. OPRA requests for documents identifying who is responsible for these funds and how they will be used have failed to produce a reply. These funds may be used for legitimate purposes, but we underscore that removing funds from public view renders the financial system, in the words of NJ SCI<sup>2</sup>, "*vulnerable to abuse.*"

- PR#16b: \$5.4 million has been allocated to debit cards, also removed from public oversight. These also may be used for legitimate expenses, but this cannot be determined from public records: as claimed in Gannett v. Rutgers (Existing Evidence 2, above) activity reports for these cards may be absent. Also concerning is the rapid and unexplained growth in annual totals: \$100,000 in 2019, \$900,000 in 2020, \$1.4 million in 2021, and \$3 million in 2022.
- PR#2: A hotel stay for 45 nights totaling **\$14,090** was justified through a sole-source waiver based on the assertion that "other hotels are upward of \$40 or more a night."
- PR#19: Large Visa, Mastercard and Discover card balances are comingled, making the expenditures and responsible employees impossible to identify or oversee.

#### Outright violations of the public trust

The public should reasonably expect that those in positions of responsibility for making and enforcing financial rules at the State University of New Jersey will obey those same rules. This expectation appears to have been repeatedly violated, for example:

- PR#17: A <u>Senior Compliance executive</u> purchased services totaling **\$48,894** without a purchase order (PO). When the payment was processed, objections were raised by two Purchasing officers on subsequent occasions, first for seeking a PO after the fact against policy, and second for failing to provide a Statement of Work (SoW). The payment was ultimately processed without the supporting materials requested by the officers.
- PR#3: Authorization was improperly provided for tax-free purchase of alcohol at a Division of Continuing Studies event. We stress that no evidence indicates that vendors acted in bad faith: these events were organized by and for Rutgers executives, and the vendors were provided with documentation from the <u>highest levels of the University and the State</u> attesting that Rutgers liquor purchases are exempt from tax. This seems to be incorrect (PR#18).
- PR#4: Authorization was improperly provided for tax-free purchase of alcohol for an <u>Executive</u> tailgate party.
- PR#5: Authorization was improperly provided for tax-free purchase of alcohol for an <u>Executive</u> reception.
- PR#18: In the State of NJ, "all sales of alcoholic beverages ... to government agencies except [Army or Navy personnel organizations] are taxable."

#### Summary:

From the limited information that we have been able to examine, it appears that the three Rutgers divisions responsible for budgetary policies and their execution: Finance, Procurement, and Compliance, all engage in problematic spending and budgetary practices at the highest levels. Purchases and fund transfers made by senior executives in all three of these divisions appear to repeatedly violate Rutgers' policies and possibly State regulations. Thus the troubling risk of scandal raised by the New Jersey State Commission of Investigation seems to be real and ongoing, and we concur with the Commission's conclusions that:

- "Under current circumstances, it is difficult, if not impossible, for the public to have confidence in the integrity of the system."
- "Taken together, these problems have rendered the exercise of proper oversight, accountability and transparency difficult, if not impossible, to achieve within the University's governance system and actually impossible for anyone attempting to achieve it from outside the University's structure."

To address these problems, we have developed the following detailed recommendations.

# **Recommendations:**

## **Transparency**

### 1) Budget transparency and access:

#### Rationale:

Reports from the NJ SCI and Gannett Network as well as our own investigations all identify serious shortcomings in budgetary transparency accompanied by evidence of financial irregularities at the highest levels. These irregularities contribute to a lack of trust in budgetary decisions reported in the RCM 5 year review<sup>8</sup> and the Senate's earlier RCM Report<sup>9</sup>).

#### Recommendations:

The NJ SCI has made the clear case that "wholesale reform is the only sensible and responsible course of *action.*" We do not prescribe here the shape of such reform, but essential pre-requisites that we recommend are:

- Presentation of each annual budget to the Senate to overview budget allocations and spending priorities <u>before</u> submission of the budget for formal approval, followed by question and answer sessions to detail:
  - o Algorithms used for budget transfers (RCM or its successors),
  - Accounting of University financial balance, including endowment, restricted and unrestricted surplus, debt, and interest payments,
  - o Changes in strategic budgetary priorities since last budget, and
  - Major construction plans.

Follow-up written questions should be answered in a timely manner (e.g. 2 weeks).

- b) Update by the Chief Budget or Financial Officer at each Senate meeting itemizing:
  - o Significant budgetary changes made since the previous meeting,
  - Who is responsible for the changes, and
  - $\circ$  Rationale for each change.

### 2) Forensic analysis of budget

#### Rationale:

The investigation that we have carried out is little more than superficial: no resources were allocated for its preparation, the results obtained were hit and miss, and findings were significantly impeded by lack of direct access and by delays and outright denials through OPRA channels. In order to assess the extent to which the current system is compromised, an authoritative and impartial analysis of the budgetary situation is needed.

The NJ SCI addressed precisely the same situation:

"... confronted by a continuing pattern of obfuscation, the Commission concluded that such circumstances left it no choice but to [employ] the expertise of a private forensic accounting firm."

Moreover, the NJ State Comptroller recently reported<sup>3</sup> that a sister NJ university influenced by "improper budgeting" and "poor oversight," and recommended as a remedial step the appointment of:

"... an independent financial monitor with expertise in overseeing the finances of a public institution of higher education to ensure the administration and Board are discharging their duties in accordance with established policies, procedures, and internal controls and with the highest standards of integrity and transparency."

#### Recommendations:

We therefore recommend here that an independent forensic audit be performed to impartially evaluate the extent of the problem. We caution that Rutgers' annual financial audits are no substitute for forensic accounting: Existing audits explicitly assess only compliance with Government Auditing Standards and awards regulations. Additionally, these audits only carry out specific and limited tests. For example, auditors purchase basketball tickets and confirm that the purchase reaches the correct account. Explicitly, Rutgers' auditor has stipulated (PR#20) that [emphasis added]:

"The objective of our audit of the financial statements is <u>not to report on the University's internal control</u> and we are not obligated to search for material weaknesses or significant deficiencies as part of our audit

"... we will perform tests of the University's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements.

"... This report will include any weaknesses and significant deficiencies to the extent they come to our attention..."

Indeed, existing audits did not identify the cases of abuse, shortcomings, or violations that we have described above – and in fact they likely would not report them at all if they fell below an accounting "materiality" threshold, a measure of the relative impact of a discrepancy on budgetary decision making<sup>10</sup>. Thus we recommend a forensic audit targeted specifically at identifying:

- The extent and prevalence of financial accounting deficiencies for each of Rutgers' three spending mechanisms,
- Any financial management procedures beyond these three mechanisms,
- The effectiveness of Rutgers' internal financial control mechanisms, especially for executive and athletics spending,
- o An estimate of total waste and abuse incurred at Rutgers, and
- o Guidelines for future identification and limitation of waste and abuse.

#### 3) Oversight of executive and athletics spending:

#### Rationale:

As we have described, questionable spending by executives and athletics personnel does occur, and oversight seems to be lacking in several ways. Hopefully the extent of the problem will be clarified by a forensic audit. Irrespective of the outcome of such an audit, some improvements can already be identified.

#### Recommendation:

We recommend that the Senate and management jointly establish a committee to be informed of the progress of the audit, empowered to access all financial data, and charged with developing new standards for financial operations. We do not prescribe here what these standards will ultimately become, but they should address:

- Internal control mechanisms to regulate spending by executives and athletics personnel,
- Oversight of bid waivers,
- Regulation of special executive and athletics spending mechanisms that allow for purchases that would not be permitted elsewhere in the University – e.g. executive personal charges (PR#6,7) and spending without authorization (PR#8,17), or football's golf simulators (PR#14) and basketball's napping pods<sup>11</sup>, and
- Mandatory refresher courses for executives and athletics personnel emphasizing:
  - Basic business principles, especially Transparency and Accountability,
  - Rutgers policies, and
  - State regulations dealing with university spending.

## Shared Governance:

### 4) Centering faculty and staff on decision making

#### Rationale:

It seems to be both illogical and an invitation to future problems for budgetary planning and review committees to be exclusively made up of those executives responsible for the existing system's failings. For example, Rutgers' six Budget Advisory Committees<sup>12</sup> are staffed by **46** Deans and Provosts, overseen by **six** Chancellors or Vice Presidents, **five** Chief Business or Budget Officers, – and **zero** faculty or staff.

#### Recommendation:

A minimum step that seems necessary and prudent to provide balance and equity is for all budgetary committees, including the six Budgetary Advisory Committees, to include Rutgers community members engaged in teaching and research.

The notion that decision making at a university needs to engage teachers and researchers is apparently not self-evident. To make the notion concrete, there is perhaps no more emblematic an example than the top floor exit from Rutgers' Biomedical Engineering building, shown in the photograph to the right.

During the worst of Covid, faculty and staff in the building arranged signs on doors to direct flow. Central administration ultimately also implemented signs, as shown on the floor in the photo. From Central's perspective, there was nothing wrong with the signs they posted, but <u>had they consulted those who use the</u> <u>building</u>, they would have learned that there is a good reason for designating this staircase to be up only.

The door at the foot of this stairway is the only entrance near parking – and so occupants enter that door every morning, and naturally climb the stairs indicated. On the other hand, the building door at the opposite end of the building is exit-only: it is always locked and has no swipe access. So the natural direction of traffic, and the direction most often used by occupants, is up the staircase shown and down the other end.



This is a simple, perhaps even comical, matter that illustrates the very predictable outcome of a system governed by those insulated from day-to-day operations. The best intentions in the world will never avoid this kind of problem when one group makes decisions for another. We therefore call for all major decision-making committees to be centered on the involvement of Rutgers faculty and staff.

#### 5) Faculty and staff involvement in governance before major decisions are made

#### Rationale:

We have already mentioned the importance of faculty and staff receiving information before decisions are made (Recommendation 1a, above). The present governance situation is well described by the Education Advisory Board<sup>13</sup>, highlighted in the earlier RCM report<sup>9</sup>:

"... The central administration develops strategic plans internally and although faculty leaders are informed of initiatives, their role is more operational than consultative ... "

#### Recommendation:

To rectify this situation, we recommend that faculty and staff be included in decision-making from the beginning: again <u>before</u> decisions are made. Specifically, we propose following the lead of the American Association of University Professors, which has already considered exactly this problem, and concluded<sup>14</sup>:

"...faculty should participate both in the preparation of the total institutional budget and ... in decisions relevant to the further apportioning of its specific fiscal divisions ... The soundness of resulting decisions should be enhanced if an elected representative committee of the faculty participates in deciding on the overall allocation of institutional resources and the proportion to be devoted directly to the academic program. This committee should be given access to all information that it requires to perform its task effectively, and it should have the opportunity to confer periodically with representatives of the administration and governing board."

Thus, we too propose here that a committee of faculty, staff and students be constituted to decide on the "overall allocation of institutional resources and the proportion to be devoted directly to the academic program." The University Senate seems to be a natural body to make up the "elected representative committee" mentioned. We recognize that the Senate is not the only representative body in the university; moreover the work involved is likely to be considerable. So both for inclusion and to share the workload, other elected bodies such as the AAUP-AFT, URA, and Faculty Councils should also be included in this committee.

## Approved by Rutgers Senate Budget & Finance Committee:

**Consuella Askew** Joseph Barone Jessey Choo Peter Cole Tyrone Davidson Siatta Davis Antoinette Farmer **Thomas Figueira** Miguel Garcia Kevin Kolben Ronald Ladell Lei Lei Kenneth McKeever Pragun Mittal David Moore Stephanie Nolan James O'Connor Priva Patel John Pintar **Timothy Pistell** Monica Roth Trov Shinbrot Lily Todorinova **Thomas Tsakalakos** Sean Valverde Carolyne White

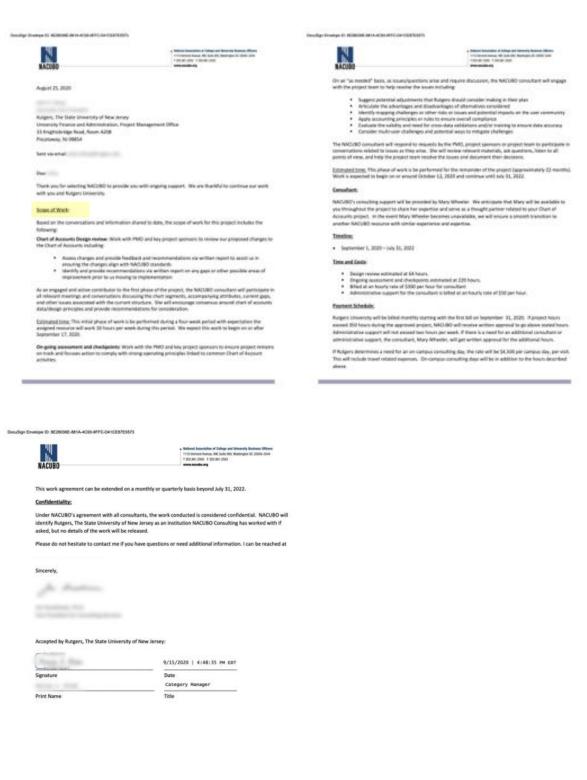
## Citations:

- <sup>1</sup> NJ Open Public Records Act (2001) <u>https://www.state.nj.us/grc/pdf/act.pdf</u>
- <sup>2</sup> NJ State Commission of Investigation (NJ SCI) report (2007): "VULNERABLE TO ABUSE The Importance of Restoring Accountability, Transparency and Oversight to Public Higher Education Governance" <u>https://www.nj.gov/sci/pdf/HigherEdFinalReport.pdf</u>
- <sup>3</sup> An Investigation Into New Jersey City University's Financial Emergency (2023) <u>https://nj.gov/comptroller/reports/2023/20230518.shtml</u>
- <sup>4</sup> Gannett Satellite Information Network, LLC v. Rutgers University and Jewell Battle (2022) https://drive.google.com/file/d/1QPzUy8P8NW8TJ1Z1SkKI0jAz84wel0Wx/view
- <sup>5</sup> Rutgers University Policy Library (2023) <u>https://policies.rutgers.edu/</u>
- <sup>6</sup> PCard guidelines (2022) <u>https://procurementservices.rutgers.edu/files/pcard-guidelinespdf</u>
- <sup>7</sup> Procurement travel policy (2022) <u>http://procurementservices.rutgers.edu/travel\_and\_expense/booking\_travel</u>)
- <sup>8</sup> RCM at Rutgers: Five-Year Review (2021) <u>https://www.rutgers.edu/strategy/rcm-five-year-review</u>
- <sup>9</sup> Rutgers University Senate Charge S2010-1 report (2022) <u>https://senate.rutgers.edu/report/s-2010-1-evaluation-of-the-rcm-implementation-at-rutgers/</u>
- <sup>10</sup> Flood, J.M., (2016) GAAP: Interpretation and application of generally accepted accounting principles. John Wiley & Sons.
- <sup>11</sup> Daily Targum (2021) <u>https://dailytargum.com/article/2021/10/special-report-athletics-spending-soared-during-rutgers-</u> <u>financial-crisis</u>
- <sup>12</sup> Rutgers Budget Advisory Committees (2023) <u>https://finance.rutgers.edu/RCM/BBAP/Budget-Advisory-Committee</u>
- <sup>13</sup> EAB report (2016) <u>https://eab.com/research/academic-affairs/whitepaper/enfranchising-faculty-in-the-new-budget-reality/</u>
- <sup>14</sup> AAUP Report on The Role of Faculty in Budgetary and Salary Matters (1990) <u>https://www.aaup.org/report/role-faculty-budgetary-and-salary-matters</u>

## Public Records:

- PR#1: Statement of work reported not to exist in response to OPRA request and followup meeting
- PR#2: Waiver of bid approved with unclear justification
- PR#3: Tax exempt declaration for alcohol at Division event
- PR#4: Tax free alcohol at Executive tailgate party
- PR#5: Tax free alcohol at Executive reception
- PR#6: PCard personal medical expense by Senior Executive in Finance
- PR#7: PCard personal expenses by Senior Executive in Finance
- PR#8: PCard travel expenses through unauthorized vendor by <u>Senior Executive in</u> <u>Procurement</u>
- PR#9: PCard expenses far over limit and available through Marketplace by Procurement
- PR#10: PCard expense substantially over limit by Procurement
- PR#11: PCard personal expense and available through Marketplace by Compliance
- PR#12: PCard personal expenses by <u>Athletics</u>
- PR#13: Contract financial limits disregarded
- PR#14: Waiver of bid for golf simulator in football players' lounge
- PR#15: Competitive analysis is disregarded in unclear waiver of bid
- PR#16a: \$5M transferred out of financial system into a Zelle account without OPRA-accessible accounting or chain of responsibility.
- PR#16b: \$5.4M transferred out of financial system into debit cards without OPRA-accessible accounting.
- PR#17: Services obtained by <u>Senior Compliance Executive</u> against policy. Purchasing objections overlooked.
- PR#18: Excerpt from NJ Administrative Code on alcohol taxation
- PR#19: Unspecified Visa, Mastercard, Discover and American Express card payments
- PR#20: Excerpt from auditor's agreement
- PR#21: Improperly accounted bowling expenses
- PR#22: Personal expenses (Meal with alcohol, Home Depot purchases) by <u>Senior Executives</u> from Finance, Audit, Ethics and Athletics in violation of Rutgers Policy 40.4.1. Expenses also improperly charged to Travel.

## PR #1: Statement of work reported not to exist



PR #2: Rutgers Invoice 3264745, total: \$14,090.80 justified by "other hotels are upward of \$40 or more a night"

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RUTGERS	WAVER OF	(\$10,000=)
	ED FORM MUST BE SUBMITTED WITH AN REQUIRITION AS AN INTERNAL ATTACHS	
PART & PRELIMINARY QUEST	TIONS	
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RUTGERS WAIVER OF BID REQUEST (\$10,000-)	RUTGE
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Page 2.00

Named through efforter an informal or formal bid pro-s 5150,000 or greater AND the Forderal Funds box s 1 and attached. For further clarification and instru-

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PART IV: ADDITIONAL QUESTIONS & REQUIRED DOCUMENTS	
PARTIN: ADDITIONAL QUESTIONS & REQUIRED DOCUMENTS	

Based upon the goods or services being procured, select a response for each que University forms and/or documents are required prior to issuance of a purchase order. stion below indicat

Lesselbles, l'hanning this purchase hanning also stassands de globales deux. L'esselbles, l'hanning this purchase hanning hanning hanning and deux septopriste. Il proving equipment or vetolient, have you performed an analysis of lesses venus other alternatives? Une NA Ver Index calendation and instructions confect University Processed Econolis.

Walver of Bid Ressent Form /v2AU018	Page 3 of 4
Yor Arther clarification and instructions on the BAA refer to the University Ethics & Compliance websege	
<ul> <li>If Yes, in the Requisition (located under General) have you checked "Yes" in the BAA field and attached the completed Business Associate Agreement (BAA)?</li> </ul>	🗆 Yes 🗆 No
Business Associate Agreement. Will there be an exchange of protected health information (PHI) with the supplier?	🗆 Yes 🖻 No
Protected Information. Will the Supplier create, obtain, brainmill, use, maintain, process, or dispose of social security data, credit card data, student data, financial data, protected health information (PHI) or General Data Protection Regulation (GDPH) information?	🗆 Yes 🗹 No
Yor further clarification and instructions on ICED refer to the University Tax Services webpage.	Li Yes Li No
- If Yes, have you attached the completed ICED Form?	□ Yes □ No
services?	Ves E No

# PR #3: Rutgers Invoice: 3317012: \$321.84 for "Beverages for Division-wide annual event on August 15, 2019" (Division of Continuing Studies)

 note file name: "NYS Concessions Tax+Exempt+Letter+-+07.01.18.pdf" NYS Concessions is approved vendor of Rutgers campus alcohol purchases.

> procurementservices.nutgers.edu procure@finance.rutgers.edu

p. 848-932-4375 1. 732-445-3306



State of Acto Jersep Department of the Treasury Diversion of Taxation P. O. Box 200 Treasury, New Jersey 06:095-02:09

ELIZABETH MAJER MUOIO Acting State Treasurer

> JOHN J. FICARA Acting Director

Telephone (609) 292-3995 / Pacsindle (609) 593-0113 [This letter is undated and does not expire.]

Ratgers, the State University 33 Knightsbridge Road Piscataway, NJ 08854

PHILIP D. MURPHY Governor SHERLA Y. OLIVER LI. GOVERNOR

Dear Sellers/Vendors\* and Government Parchasing Officers:

The entity named above is an agency, political subdivision, or instrumentality of the State of New Jensey and is excrept from Sales and Use Taxes, pursuant to Section 9 (a)(1) of the New Jensey Sales and Use Tax Act (2)(235, 4):5212-1 to aq). An agency, political subdivision, or instrumentality of the State of New Jensey Sales and Use Tax Act (2)(235, 4):5212-1 to aq). An agency, political subdivision, or instrumentality of the State of New Jensey Sales and Use Tax Act (2)(235, 4):5212-1 to aq). An agency, political subdivision, or instrumentality of the State of Meride Tax (2) and the second state of the St

New Jersey State and local governmental entities making cash purchases of \$159 or less from import funds may use the Exempt Use Cortificate (Form ST-4) except for purchasing room eccupancias. Proper use of the ST-4 requires the following: (1) a qualified officer of the agency must sign the form; (2) "Government Entity" must apport in the bacs on the upper right conser for "PURCHASER'S NEW JERSEY TAXPAYER REGISTRATION NUMBER;" (1) "9(a)" should be filled in the bax following "N.J.S. A. 52:23:4", "and the man ditile of the agency representative engaged with the solar should appear at the bottom of the form.

> Exempt Organization Unit Regulatory Services Branch New Jersey Division of Taxation

\* Note to Sellers/Vendors: This letter is <u>pot</u>-required for sudits/proof of exemption. See pages 26-27 of Bulletin <u>SRU-4</u>, Soler Tax Guide and <u>TB-49</u>: Purchasez and Soles by School and Affiliated Organizations.

The information contained in this latter is specific to the facts or circumstances presented by the inquiter and may not be existed on by any other person or used as advice or precedent for any other matter or person in a similar situation.

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RUTGERS

Piscelaway, NJ 08054

July 1, 2018 Dear Supplier:

Re: Tax Exempt Status of Rutgers, The State University of New Jersey

Please be advised that Rutgers, The State University of New Jersey, as an instrumentality of the State of New Jersey, is exempt from sales and use taxes, pursuant to Section 9(a)(1) of the New Jorsey Sales and Use Tax At (U\_3 S\_ A 54:32E) + et eq.). See attached determination of State of New Jersey, Department of the Treasury, Division of Taxation.

An exempt organization certificate or number is not required for Rutgers to make tax exempt purchases. Our official letterhead or official purchase order, signed by a qualified procurement official, and provided to you, is sufficient proof that Rutgers is exempt from paying sales and use taxes.

Please retain this letter in your files.



S7 Barbest Stree New Brursweet, N	ID		CONCESSIONS EW BRUNSWICK, NJ 08901 aug/Brysmcorporated.com	INVOICE NO INVOICE DATE Deposit Due:	53291 8/20/1! n/
BNIT To:	Rutgers University Division of Continuing Stur	Phone: dies Paic Emait Contact:		DOCS Event PO NUMBER	1146512
Event Data 8/15/19	Product Name Alcoholic Beverages	Quantity 1.00	Nica C= \$321.84	count Totala \$321.84	
				Invoice Subtotal NJ Sales Tax	\$321.8

PR #4: Rutgers Invoice: 1163630: \$24,626 (\$1002 tax free alcohol; Executive tailgate party)

	HOSPI	<u>ravl</u> i	TTY		INVOICE No.	0523 9/24/1	
129 Highland Av Edwary, NJ 08811		P: 732-925-2934 P: 782-593-4916	hospitality@sciefet) www.scarletkrights		Payment Due	9/30/1	
Bill Ter: Rutgers School of Arts & Sciences Addrese: 77 Hamilton Street New Brutewick, NJ 08901		Mene: 848-932-6408 Fax: Emai: dricci8sas.rutgers.edu Centaet: Dana Ricci		m.edu	Invotor Far Rutgers vs. OSU Pregame Hospitality		
Event Date	Product Name	Quantity	Price	Discount	Totala		
9/30/17	PreGame Tailgate Autory result food, access, inere	450.00	\$48.00		\$21,600.00		
9/30/17	Tent & Equipment - Outside Abrill fans, if novel ratios with fram, lighting duchage, 40 chem, 10 cocitized tables with frame	1.00	\$2,024.00		\$2,024.00		
9/30/17	Alcohol Concessions by NYS DRINK TICKETS	167.00	\$6.00		\$1,002.00		
	PO NUMBER 647443						
	Country & Western BBQ Buffet	1		Furniture Summary	1		
	Texas Style 88Q Chicken			15 72" Rounds Inside			
	Pulled BBQ Pork w/ Mini Brioche Rolls Hot Dog Cart (table top) Grilled Persbella Mustroom & Roasted Pepper with Fresh Mustroom & Toasted			150 Chains 15 Cocktail Tables Inside			
	Cabatta Rolls			6 60" Rounds Outside			
	Vegetarian New England Style Baked Beans Country Style Panko Crusted Baked White			60 Chairs			
	Hacaroni & Cheese			8 Cocktail Tables Outside			
	Ketchup * Mustand * Reish * Onions Chill Cheese Sauce * Sauerkraut		ļ	Buffet in Room 102			
	Potato Salad * Cole Slaw * Pasta Salad Tossed Salad with Assorted Dressing						
	Chiled Siced Watermelon Fresh Baked Cookies						
	Fresh Brewed loed Tea Pink Lemonade * loe Water	J					

"Make all checks payable to "R Hospitality, 129 Highland Ave, Edison, NJ 08817"



PR #5: Rutgers Invoice: 3914397: \$13524 (\$3900 tax free alcohol; Executive reception)

Brower Catering Office 145 College Avenue New Bunnwick, NJ. 05901 648-032-064 Fax 732-932-1206 Aber Hours: Mon-Pri 8-5 Office Hours: Mon-Pri 8-5	RUTGERS UNIVERSITY CATER			son Catering Office Ryders Lane Brunswick, NJ 08901 932-1930 732-932-1212 Hours 848-932-9785 Hours 848-932-9782 e Hours: Mon-Fri 8-5
Catered by: BUSCH				Contract#: 00116802
CUSTOMER		EV	INT INFORM	ATION
C. Street Station		Event Date: Guest Count:	Tuesday, Ju 150	ly 13, 2021
Fax: Email:		Service Type:	Cokti plate-v	vine gis
(and a second		Contact Person: Contact Phone:		
P.O.#: IPO		Salesperson	100.00	-
Location		I AND TIMES		End Time
Old Queens Lawn	Setup Style To Follow	4:30 pm	6:30 pm	
	MENU SI	ELECTIONS		
Name		Quantity	Price	Total
Upscale Reception Wine, Beer & Champagne by NYS Concessionaire		150	\$26.00	\$3,900.00
SPECIAL INSTRUCT	IONS		BILLING	
Stage in Winants Cook reception items in Winants		Subtotal: Discount:		\$13,524.00
Mounia 1pm to finish		Tax 1: Tax 2:		1
6/25 Menu approved		Service Charge: Gratuity:		1
5/26 Robert's ordered/add charges or received	nce involce is	Contract Total: Total Credits:		\$13,524.00
Staging in Assembly Room Chef to cookon site		Adjusted Total:		\$13,524.00
Stage, Podium/Mic/Entertainment by front of entrance to Winant's Winant's bathroon=m available	dient-Setup in			
Potted centerpieces/stage plants by e	satering			
Catered by: 8USCH Event Date: Tuesday, July 13, 2021 Printed on Thureday, July 15, 2021 at 11:19 am			-	-

## PR#6: PCard expense by Finance: Physician's copay charged to Travel

Period Name	Concatenated Segment		Account Description	Journal Category	Journal	Journal Line Description	Net Activity
SEP-21	900.1500.6491.0001.100.8300.56990.0000.000.00000	BB TRAVEL	Travel Other		BOA Works Credit Card Journal-2020/09/30 RU P- Card 22-6001086	0005177810064 MD PLLC - Purchase	25.00

## PR#7: PCard expense by Finance: personal

ard Embossed Line 1	MCC	Txn Number	Post Date	Purchase Date	Vendor Name
Amount		Credit			Debit
	5969	TXN00003430	10/30/2018	10/29/2018	ORACLE MARKETING DEPAI
511.00		0.00			511.00
	5699	TXN00003504	11/01/2018	10/31/2018	Etsy.com - OneStepTimers
105.80		0.00			105.80
and an other states and	5942	TXN00003546	11/02/2018	11/01/2018	AMZN Mktp US M82B07GL
125.97		0.00			125.97
	5942	TXN00003606	11/02/2018	11/01/2018	AMZN Mktp US M82NK6GK0
155.64		0.00			155.64
and an other states and the second states an		100400000000			
	5942	TXN00003670	11/05/2018	11/02/2018	AMZN Mktp US M806F9VO2
16.61		0.00			16.61
	5999	TXN00030859	10/21/2019	10/19/2019	PARTY CITY 1002
170.20		0.00			170.20
	5942	TXN00031203	10/22/2019	10/21/2019	AMZN Mktp US 207Y54UE3
222.45		0.00			222.45
Contraction of Contraction	5942	TXN00031214	10/22/2019	10/21/2019	AMZN Mktp US 1A25E45K3
19.18		0.00			19.18
	8220	TXN00031441	10/24/2019	10/23/2019	RUTGERS ATHLETICS TICKET
1,300.00		0.00			1,300.00
	5942	TXN00032645	11/04/2019	11/02/2019	AMZN Mktp US P235S0GZ3
32.78		0.00			32.78

Period Name	Concatenated Segment		Account Description	Journal	Journal Line Description	Net Activity
		٠		-	-1	-
MAY-22	900.1530.1094.0001.100.9999.20265.0000.000.00000		Accounts Payable Gateway Travel	BOA Works Credit Card Journal-2022/05/31 RJ P-	13551 GATEWAY TRAVEL/UNITED	1,621.17
			Clearing	Card 22-6001086	0167750499316/U	
MAR-22	900.1530.7240.0001.100.8300.56990.0000.000.0000		Travel Other	BCA Works Credit Card Journal-2022/03/31 RU P- Card 22-6001086	00101964(4700) GLOBAL	1,346.80
APR-22	900.1530.1094.0001.100.9999.20265.0000.000.00000		Accounts Payable Gateway Travel	BOA Works Credit Card Journal-2022/04/29 RU P-	13551 GATEWAY TRAVEL/UNITED	1,119.17
Nov-23	900.1530.1094.0001.100.9999.20265.0000.000.00000		Clearing Accounts Payable	Card 22-6001086 BOA Works Credit Card	016775049928510  3551 GATEWAY	1,062.20
			Gateway Travel	Journal-2022/11/30 RU P-		
			Clearing	Card 22-6001086	01678561993111U	
Dec-23	900.1530.7240.0001.100.8300.56990.0000.000.0000		Travel Other	BOA Works Credit Card Journal-2022/12/30 RJ P-	00101964(4700)	973.35
JUN-22	900,1530,1094,0001,100,9999,20265,0000,000,00000		Accounts Payable	Card 22-6001086 BOA Works Credit Card	GLOBAL 35511GATEWAY	778.21
001000			Gateway Travel Clearing	Journal-2022/06/30 RU P- Card 22-6001086		1.000
304-22	900.1530.1094.0001.100.9999.20265.0000.000.00000		Accounts Payable Gateway Travel Clearing	BDA Works Credit Card Journal-2022/06/30 RJ P- Card 22-6001086	3551 GATEWAY	778.21
3AN-22	900.1530.1094.0001.100.9999.20265.0000.000.0000		Accounts Payable Gateway Travel Osaring	BOA Works Credit Card Journal-2022/01/31 RJ P- Card 22-6001086	[3551]GATEWAY	773.70
MAR-22	900.1530.1094.0001.100.9999.20265.0000.000.00000	12	Accounts Payable Gateway Travel Clearing	BOA Works Credit Card Journal-2022/03/31 RJ P- Card 22-6001086	[3551]GATEWAY	747.19
APR-22	900.1530.1094.0001.100.9999.20265.0000.000.0000		Accounts Payable Gateway Travel Opering	BOA Works Credit Card Journal-2022/04/29 RJ P- Card 22-6001086	3551 GATEWAY	728.65
APR-22	900.1530.1094.0001.100.9999.20265.0000.000.0000		Accounts Payable Gateway Travel Oraning	BOA Works Credit Card Journal-2022/04/29 RU P- Card 22-6001086	3551 GATEWAY	728.65
APR-22	900.1530.1094.0001.100.9999.20265.0000.000.00000	1	Accounts Payable Gateway Travel Onaring	BOA Works Credit Card Journal-2022/04/29 RJ P- Card 22-6001086	[3551]GATEWAY	728.65
APR-22	900.1530.1094.0001.100.9999.20265.0000.000.00000		Accounts Payable Gateway Travel Gearing	BOA Works Credit Card Journal-2022/04/29 RJ P- Card 22-6001086	[3551]GATEWAY	728.65

## PR#8: PCard expense by Procurement: travel not by required vendor

PR#9: PCard expense by Procurement far above \$10,000 card limit and through vendor available through Marketplace

Period Name	Concatenated Segment	Acce	ount Description	a Journal	Journal Line Description	Net Activity
		-		1	-	
Aug-23	900.1530.9999.0001.100.9999.20155.0000.000.00000		unts Payable urement P Card ring	BOA Works Credit Card Journal-2022/08/31 RU P- Card 22-6001086	200MU	285,555.31
MAY-22	900.1530.9999.0001.100.9999.20155.0000.000.00000		vunts Payable wrement P Card ring	BOA Works Credit Card Journal-2022/05/31 RU P- Card 22-6001086	LOUDR ESEARCH	20,000.00
Sep-23	900.1530.9999.0001.100.9999.20155.0000.000.00000		sunts Payable surement P Card ring	BOA Works Credit Card Journal-2022/09/30 RU P- Card 22-6001086	HYATT HOUSE JERSEY	19,919.20
APR-22	900.1530.9999.0001.100.9999.20155.0000.000.00000		vunts Payable urement P Card ring	BOA Works Credit Card Journal-2022/04/29 RU P- Card 22-6001086	(1580 THE RK CULINARYTHE RK	15,165.82

## PR#10: PCard expense by Procurement substantially above \$10,000 card limit

Period Name		Concatenated Segment		Account Description	Journal	Journal Line Description	Net Activity	
	<b>~</b>		-			्र	<b>-</b>	
Nov-23		900.1530.9999.0001.100.9999.20155.0000.000.00000		Accounts Payable	BOA Works Credit Card	1580	13,950.00	
				Procurement P Card	Journal-2022/11/30 RU P-	CITY		
				Clearing	Card 22-6001086	EXPERIENCESICITY		

PR#11: PCard expense by Compliance: personal, punchout vendor available through Marketplace

Period Name	Concatenated Segment		Account Description	Journal	Journal Line Description	Net Activity
	1	Ŧ				
Aug-23	900.1540.5063.0001.100.8330.53050.0000.000.00000		Other Supples General	BOA Works Oredit Card Journal-2022/08/31 RU P- Card 22-6001086	PARTI PARTI CLIY 0579 PARTY	280.59
MAY-22	900.1540.5063.0001.100.8330.53050.0000.000.00000		Other Supplies General	BOA Works Credit Card Journal-2022/05/31 RU P- Card 22-6001086	01006428(3624	141.15
APR-22	900.1540.5063.0001.100.8330.53050.0000.000.00000		Other Supplies General	BOA Works Oredit Card Journal-2022/04/29 RU P- Card 22-6001086	10006428(0624	59.99
F68-22	900. 1540. 5063.0001. 100. 8330. 53050.0000.000.00000		Other Supplies General	BOA Works Oredit Card Journal-2022/02/28 RJ P- Card 22-6001086	Amazon.com	39.99
APR-22	900.1540.5063.0001.100.8330.53050.0000.000.00000		Other Supplies General	BCA Works Credit Card Journal-2022/04/29 RU P- Card 22-6001086	AM2N HWIE US	12.99

Period Name	Concatenated Segment	Concatenated Segment Account Descripti			Journal Line Description	Net Activity
			(-		নি	
Jul-23	210.5765.4216.2110.110.9525.53010.0000.000.00000		Other Supplies Athletic & Recreation	BOA Works Credit Card Journal-2022/07/29 RU P- Card 22-6001086	000124280[0101] [IN MISSION BELT CO[IN MISSION BELT CO - Purchase	2,489.76
APR-22	210.5765.4216.2110.110.9525.64020.0000.000.00000		Recruitment General Expense	BCA Works Credit Card Journal-2022/04/29 RU P- Card 22-6001086	000124280/0501 PA	2,374.00
APR-22	210.5765.4216.2110.110.9525.64020.0000.000.00000		Recruitment General Expense	BOA Works Credit Card Journal-2022/04/29 RJ P- Card 22-6001086	000124280(0101) PA	2,374.00
Dec-23	210.5765.4216.2110.110.9525.64020.0000.000.0000		Recruitment General Dipense	BOA Works Credit Card Journal-2022/12/30 RJ P- Card 22-6001086	00044126;8885; ;PARTY CITY 747;PARTY CITY	1,366.25
3UN-22	210.5765.4216.2110.110.9525.64020.0000.000.00000		Recruitment General Expense	BOA Works Credit Card Journal-2022/06/30 RU P- Card 22-6001086	00020925(9853) PARTY CITY 0579(PARTY	487.98
Dec-23	210.5765.4216.2110.110.9525.64020.0000.000.0000		Recruitment General Expense	BQA Works Credit Card Journal-2022/12/30 RU P- Card 22-6001086	00044126(8885) PARTY CITY 0579(PARTY CITY	393.66
3UN-22	210.5765.4216.2110.110.9525.64020.0000.000.0000		Recruitment General Expense	BOA Works Credit Card Journal-2022/06/30 RU P- Card 22-6001086	00020925(9853) PARTY CITY 0579(PARTY	268.70
Nov-23	210.5765.4216.2110.110.9525.69300.0000.000.0000		Other Opex Miscellaneous Expense	BOA Works Credit Card Journal-2022/11/30 RU P- Card 22-6001086	00020925(9853) PARTY CITY 0579(PARTY	259.10
309-22	210.5765.4216.2110.110.9525.64020.0000.000.0000		Recruitment General Expense	BOA Works Credit Card Journal-2022/06/30 RU P- Card 22-6001086	00020925,9853 ,PARTY CITY 402[PARTY	235.61
0d-23	210.5765.4216.2110.110.9515.53050.0000.000.00000		Other Supplies General	BOA Works Credit Card Journal-2022/10/31 RU P- Card 22-6001086	00044126,8885; IPARTY CITY 0579/PARTY CITY	220.23

# PR#12: PCard personal purchases by Athletics

## PR#13: Contracted total differs from amount paid

#### RUTGERS **IT Professional Service Provider Agreement**

This Peefessional Service Provider Agreement ("Agreement"), entered into en 11th of August, 2017 and between Rutgars, The State University of New Sensy ("Rutgars") and Infosilers Inc. "Service Provider").

Stape of Services Service Provider agrees to perform the services described in Bahibit A, Scope of Work ("Services").

Additional Wark and/or Special Projects The Service Provider is not authorized to perform any additional work or special projects without farst obtaining written approval and a Yurchase Chef from University Processmon Dervices.

Ratgors has the right to request additional work and/or expand the services to other locations and/or departments throughout the University. If Ratgon requests additional work, writing approved through us Amendment to this agreement must be signed by both particle.

In the event the Service Provider proceeds with additional work and/or special projects, without the written approval of the Exercitive Director of University Processment Services, it shall be at the Service Provider's sale takk. Ratgers shall be under no obligation to pay for work, does without the Disecus of University Processment Services written proved.

Suspension of Work Protect The Basentire Director of University Procurement Services may, for wild reason, issue a step softer descring the Service Provider to support work, where the Agenement for a specific time. The Service results reader shall be paid until the effective date of the step order. The Service Provider shall reasons work upon the date specified in the step order or upon such other date as the Executive Director of University Proceedents Services may thereafter dreat in writing. The particle of support the Service Provider shall reason work upon the reader dreat specified in the step order of the service protect the Service Provider shall be downed added to the Service Provider approved added of opticesmane. The Executive Director of University Proceedent Services and the Service Provider shall angulate an equilable adjustment, if any, to the centract price.

Option to Reduce Scope of Work Projects Rugars has the option, in its sale direction, to reduce the scope of work for any task or rubank, called for under this Agroement In such an event, the Executive Director of University Procurement Services shall provide advanced, written active to the Service Provider.

pon roodyt of neth written notice, the Sarvice Provider shall salessit, within five (5) werking days to the Energetive Director of already Processenget Services, an intrainziation of do work effort slavdy completed by losk or nobiastit. The Sarvice Provider all be compensated for took work different scientific, to Explosible porticine of na cont proposit.

Versual Destificant open forwise Provider's parformance of the Services is accordance with this Agreement, Ratgers will pay Service broaden the service Provider's parformance of the Services is accordance with this Agreement, Ratgers will pay Service the service of the service Provider for all lost as an effective of the service of the service provider for all lost as an effective longers is not angles to service and the service of the service of the service of the service for the service for the service of the service for the service of th

Term. The term of this Agreentent is from 31 August, 2017 to 13 August, 2022, unless otherwise terminated in occordance with this Agreement. Services may not begin nor payment sutherized prior to execution of this Agreement by an authorized signatory in utgion University Promotional Services.

Contract Transition In the over services and by either contrast capitation or termination, if shall be incombent upon the Service Provider to continue services. If requested by Regret, until new services can be completely operational. The Service Provider selamoshedges its requests to a big the service services and the replement provider to remove a smooth set disady matching. Both transitional provided shall not exercit services than have (No) days beyond the regionic date of the context or any extension. Receipt

THES ADDREAMENT IS NOT LEGALLY BORING UPON RATGERS INLESS OR UNTEL IF IS EXECUTED BY AN AUTHORIZED SHEWATORY IN RUTGERS UMPTRESTY PROCEEDENTS SERVICES. NO OTHER APPROVAL OR AUTHORIZATEM WILL BE HONORED BY RUTGERS FOR PERIODANCE OF OR APARMENT FOR BERYLCES BY THE HORISEKIOLA. SERVICE PROVIDES.

June 1, 2017

CAN

June 1, 2017

RUTGERS

#### **IT Professional Service Provider Agreement**

What in the final deliverable/outscene of the services? (Data Analysis Report, Drawings, etc. Be at detailed as possible) See Eduble B - IMPLEMENTATION PLAN-Software Implementation for: Academic Timetubiling-Campus Scheduling-Exam.

#### Payment Terms

Service Provider will perform and provide all the Services and deliverables in accordance with this Agree ent time and materials not to exceed \$121,500 (B) "Fees"). Additional Fees as included below: (Also see Exhibit C - License & Support Agreement)

#### Licenses Travel Reimbursement Policy

Reinsburusble Expenses: Travel and out of pocket expenses shall be paid in accordance with the Licensee's Travel, Travel Induentals, and Meal Expense Policy.

This policy states that the Licensee will reimburse. Infosilem for reasonable, necessary, appropriate and approv travel and business expenses incurred in the performance of the services outlined in this document. Individuals a sequence to be excludent when incurring travel or business expenses. Reimbursement of travel expenses made the Licensee to Infosilent's personnel are subject to the same regulations that pertain to Licenses's employen Licensee resources the right to dery neimbursement for out of pocket expenses that are exorbiant, unreasonab and/or have no business purpose.

Densee is a tax-exempt organization and Infositem's personnel should request that taxes not be collected. If the travel industry (alifiee, hote), car rental agency) does not recognize this status, infositem's personnel will pay the taxes, and the Usernee shall eminibuse Infositem for the taxes paid.

The travel related expensies that follow are reimbursable:

- Commercial Air Licensee with reimburse only coach class tickets aboard a regularly scheduled commercial contier. When a more flewcable price can be obtained for wirkner by adding additional days to the tricy, reasonable copeness for lodging and masks for the minimum noresamy additional days may be claimed. The total coat of the reduced fare plus the additional days' expenses must be lower than the lowest available after without the additional adjust of travel.
- Commercial Bus/Pail Fares Reinhousement for commercial bus and rail travel will be the mesonable actual
  cost. A toket stub showing the fare or a detailed receipt showing the fare must be submitted with the bill
  for reinbursement.
- Lodging Reservations Licenses will reindurse lodging for trips of more than 100 miles one-way. Specific scoeptions for tuned within the 100-mile provinty in New Jensey, New York, and Pensylvania bostions to be subvirted by License when connectual by inseperopties, purcloadly exply start or late times, or matiguis-day field assignments for which the ownight lodging is deemed appropriate. An explanation of the desired exception must be included in the IBI for reindurement. Only expenses for standard room accommodations will be reinbursd. The original receipted hote, motel, or other bill must substantial lodging expenses. The bill must specify rate, date(s) of stay, and evidence of payment and must be stacked the bill for veimbursement.
- Car iterital Licensee will relimburse for a rental car when there is a business justification or when there is no other means of comparable transportation (e.g., taxis, limousines, airfare). Relimbursement for car restal is limited up to intermolate size classifications for individual travelates. Full site whicks or vers are

THE AGRESSION I IS NOT LEGALLY ENDING UPON RUTCHSI URLESS OR ON'LL IT IS EXECUTED BY AN AUTHORIZED EXENTORY IS BUTCHSI (INVESHITY PRODUMENTY EXEVICES, NO DIFFE AFRICAL OF AUTHORIZATION WILL BE DIMONED BY BUTCHSI FOR ENDINGENESS OF OR FAMILY THIS SAVICES BY THE ADDRESSION SERVICE FIDURESS

Open

## Associated Invoices (largest 10 shown): total allocated: \$1,000,000

Invoice Number	Supplier	Due Date	Pay Status	Total Amount		
1368845	Infosilem Inc-p9990961	10/15/2017	Paid	270,000.00		
3955734	Infosilem Inc-p9990961	09/25/2021	Paid	59,947.01		
4579109	Infosilem Inc-p9990961	10/16/2022	Paid	58,669.65		
3366194	Infosilem Inc-p9990961	09/25/2020	Paid	56,291.60		
2660266	Infosilem Inc-p9990961	09/25/2019	Paid	55,242.00		
2263619	Infosilem Inc-p9990961	09/25/2018	Paid	54,000.00		
1483107	Infosilem Inc-p9990961	02/05/2018	Paid	20,021.24		
1881739	Infosilem Inc-p9990961	07/15/2018	Paid	15,816.45		
1482956	Infosilem Inc-p9990961	04/14/2018	Paid	15,806.43		
4561879	Infosilem Inc-p9990961	10/16/2022	Paid	14,605.87		

# PR#14: Golf simulator for football players' lounge

RUTGERS	WAIVER OF I	(\$10,000+
	ORM MUST BE SUBMITTED WITH AN AUSITION AS AN INTERNAL ATTACHMEN	NT
PART I: PRELIMINARY QUESTION	15	
falset a response for each quastion below which will a submitting this form:	assid units in assuring that the proper proliminary of	lasida ware italian prio
University Continues. Wherever providing the Univ	while about process goods and services from au	plans that have and
Can the requested points or services be provided un	check PEJ Mehaphice or context University Process der an existing University contract?	Dites Die
<ul> <li>- If Yee, ETOP. This form is not required.</li> <li>Encess or Europius Inventory. An encoder or surplus</li> </ul>	a inventiny chuck whould be come to assess opportun	
new equipment and vehicles. Units about rate to th	te Ruspers Materials and Logistics withouge. Native is this purchase by checking the power	
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nered and Later Surplus Area () SAI Sustranses of al bals. For more information refer to the University	tould have the maximum practicable opportunity to p Roppler Downally Program webgiege	aficipals in solicitatio
New you solicited from one of the above mentioned	exposer driversity descributions?	Disch
- The, explain why tell		
PART IL SUMMARY OF AWARD		_
	rd the specifications given to the supplier. Attach to lead and summarize below.	o the RJ Marketpier
Napler Nana:	Amount of Bid Watser Request.	
mana GalfullA, HC	a stream	
Detail the Reputilizations Previded in the Roppile Foreign are reputated. For partituities about models	<ul> <li>Januaris and Barrali schema, it resummers/pit</li> <li>The description of the services in the performant and any p</li> </ul>	
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mulater will be luadon if is the specializements provide	o ty the emblect to the exem-	
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SUPPORTING NARRATIVE. Provide a written nem carnot de obtained through teither an informal or for her negativit a 1950 dor or grantar AND the Federal de completed and attached. For larther caleficiation a de to the manuel calefic chemismo and the teither te	WAIVER OF BI steles explaining why the procurement of the request may bid process. Attach additional interfst, if necess Funds too was checked in Part J above, a price or or interactions methods in the lumber that procurement of transit, there are the the lumber that can sately the transit, there are the top on proper that can sately the time encything in reach in house and reach to provide the	ID REQUEST (\$10,000+) ad goods or services ary. "If the amount of at analysis must elito envices welpoon needs of this project.
SUPPORTING NARRATIVE. Provide a written nem carnot de obtained through teither an informal or for her negativit a 1950 dor or grantar AND the Federal de completed and attached. For larther caleficiation a de to the manuel calefic chemismo and the teither te	stive explaining why the procurement of the request mail Add process. Attack additional sheets, if recease Funds tox was checked in Part II above, a price or co and instructions refer to the University Procurement 2 instal, intome (of its the sity covary that can easily the	ID REQUEST (\$10,000+) ad goods or services ary. "If the amount of at analysis must elito envices welpoon needs of this project.
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hadfi of the public must be subtained through the immediate delivery nance of services or a official agency mandee, astudioty of operation in fulfield immediately.	Public Exigency	0
c) or pass through with expressly subhrised non-competitive preparate request their Region University. It his supplier is required and specified topy of the award or requirement page.	Grant Requirement	-
(p), While the procurement of professional services should be overlach res. The requesting and can demonstrate that such services, due to angue to one, services proceed in this marker. A resuma, CV or other details also also of the supplem result are attached below.	Highly Unique or Epoclations Services	•
Another supplier cannot be chosen because the supplier provides service the assembly, installation or servicing of egulgment of a highly technical		
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f assis socionant that must be compatible with axisting equipment and/ gupment which is necessary to assume interchargeability of parts.	Equipment Continuity	0
nines to engage a specific supplier to test or experiment with new equipmenting this publication measures paint productive-rote that agreement plint project or experiment.	Pliet Project./ Trial I Experiment	0
p) Other requests, not convend under existing centred, where current elected based on will, involvidge, tentilisely with the project to provide the gr + a cost, learning to file und over this set of a new supplier. This also rest that should in an electrastic of the term date to the concentration on proceedings are file segmented of the term date to the concentration on proceedings are file segmented on the current contract.	Antandmanti / Change Order	0

Name of the Degree Farm 51-AM16

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Page 2 of 4
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PR#15: Following competitive analysis, non-preferred provider was chosen for sole-source \$517,370 payment. Justification provided was that this was merited because funds to preferred provider had been spent.

RUTGERS	WAVER OF	BID REQUEST (\$10,000+)
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Ð	Reviewent Continuity	The impacting cell make approved that must be compatible with exercise approved and equivalentizing on equipment which is reconcerny to assure interchargedetity of parts.
0	Pilut Propect / Trial / Experiment	If the stape-timet without is surgapp a spaceful angular to test to experiment with one asymptote or service(c). Detecting this particulars requires execution of a production-trial information before staps of this, plot project or experiment.
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RUTGERS

WAIVER OF BID REQUEST (\$10,000+)

Alling in a cost savings to the unit over the cost of a new supplier. This also transits that result in an extension of the term due to the successor contract or being incomplete prior to expiration of the current contract.

SUPPORTING NARRATIVE. Provide a written nerrative explaining why the procumment of the require cannot be obtained through wither an informal or formal brit process. Attach additional sheets, if nece this request is \$50,000 or greater AND the Federal Funds tox was checked in Pari Latova, a price or be completed and attached. For further clarification and instructions refer to the University Procumment	ssary. "If the amount o
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PART IV- ADDITIONAL QUESTIONS & REQUIRED DOCUMENTS	
PART IV: ADDITIONAL QUESTIONS & REQUIRED DOCUMENTS Issed upon the goods or services being procured, select a response for each question below index investry forms and/occuments are required prior to issues of a purchase order.	ling whether addition
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Waiver of Bid Request Form (v3.MAR21)

PR#16a: \$5M was transferred into a Zelle account; the approver for this transfer left Rutgers 9/21, and OPRA requests to learn who is responsible for these funds or how they will be used have failed to receive a reply.

Journal Batch	Journal Description	Journal Status	Accounting Sequence Number	Debit	Credit	Transaction Line Description	Uni t	Divisi on	Organiza tion	Locati on	Fund Type	Business Line	Account	Activi ty	Interco mpany
Manual 21014515 28- JUL-2021 10:49:40	Treasury funding for Zelle from Operating account - 052521	Posted	439275	5,000,000.00	0.00	Treasury funding for Zelle from Operating account -052521	900	1550	8724	0001	100	9999	10025	0000	000
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## PR#16b: Growing totals for debit cards.

Invoice Number	*	Supplier Invoice Number(s)	-T	Submitted Date ++ Pay Status *	Total /	Amount 📼
4571003		982022-Per diem Cards		09/13/2022 6:13 PM Paid	1	,500,000.00
4502854		08012022-Per Diem Cards		08/03/2022 6:20 AM Paid		500,000.00
4395861		05242022-Per Diem Cards		05/25/2022 11:09 AM Paid		500,000.00
4188458		01212022-Per Diem Cards		01/21/2022 2:26 PM Paid		500,000.00
3966023		09022021-Per Diem Cards		09/02/2021 12:07 PM Paid		400,000.00
3879833		07082021-Per Diem Cards		07/08/2021 2:01 PM Paid		200,000.00
3833509		06042021-Per Diem Cards		06/04/2021 11:34 AM Paid		200,000.00
3826660		06012021-Per Diem Cards		06/01/2021 2:17 PM Paid		200,000.00
3751997		040821-Per Diem Cards		04/08/2021 9:28 AM Paid		200,000.00
3697935		03042021-Per Diem Cards		03/04/2021 10:44 AM Paid		200,000.00
3606523		12302020-Per Diem Cards		12/30/2020 8:48 PM Paid		200,000.00
3578161		12072020-Per Diem Cards		12/08/2020 10:49 AM Paid		100,000.00
3389901		07292020-Per Diem Cards		07/29/2020 3:02 PM Paid		200,000.00
3291726		05112020-Per Diem Cards		05/13/2020 6:35 AM Paid		400,000.00
2749138		082219 Per Diem Cards		08/22/2019 10:51 AM Paid		100,000.00

PR#17: \$48,894 in services were obtained by Senior Compliance Executive against policy. Despite objections from two Purchasing officers, the payment was processed without requested paperwork.

Purchasing officer 1:	Final Payment:
[Reply To] [New Comment]	Complete
Applies To: Requisition - 116801680         Comment Added - 4/26/2019 10:39 AM         Hi       - I spoke with on this. This is a PO after the fact, contrary to policy. Is the attached invoice the FINAL invoice we will receive from for this project? If not, please we will need a PO for the full/estimated amount of the frees, and some description of the work being provided. Confidential info does not need to be included, just a general SOW will then re-submit the requisition for PO on a Service Request, seeking the full/estimated amount of the project (include a waiver of bid), and will have to submit all future invoices for this project with reference to that new PO number. Those invoices should be sent to AP and if they are over \$SK, they will not be paid without departmental approval Let me know if you have any questions Thanks,	Huron Consulting Group Inc-p10179726            Supplier Invoice No.         1133057           Supplier Invoice No.         2624633           Invoice Image
Email sent:	Tax2         0.00           Shipping         0.00           Handling         0.00
Purchasing officer 2: I reviewed the history. However, shouldn't the SOW be a little more detailed, we don't reference any rates? Did Huron submit a proposal that can be referenced? Thank you.	48,894.57 Completed 7/11/2019 9:49 AM

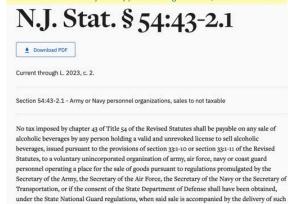
### PR#18: Excerpt from NJ Administrative Code on alcohol taxation

18:3-[3.6]3.5 Sales to governmental agencies and concessionaires
(a) All sales or deliveries of alcoholic beverages by the holder of an alcoholic beverage license to governmental agencies except as provided for by N.J.S.A. 54:43-2.1 are taxable. (See N.J.A.C. 18:3-2.15[, Sales to Army, Air Force, Navy and Coast Guard organizations.])

NEW JERSEY REGISTER, MONDAY, OCTOBER 5, 2015

(CITE 47 N.J.R. 2433)

Section 54:43-2.1 - Army or Navy personnel organizations, sales to not taxable



beverages to any such organization.

N.J.S. § 54:43-2.1

L.1941, c.327, p.869, s.1; amended by L.1951, c.68, p.430, s.1; L.1968, c.157, s.1, eff. 7/12/1968.

Period Name		Concatenated Segment	1	Account Descriptio	-	Journal		Header Description	Net Activity
						1	Τ.	-7	
06C-32	2	0.6175.6106.2110.110.9999.20015.0000.00000	1	Accounts Payable Athletics Merchant Account Clearing		RU Actuals 22-6001086		421700420061897_12 /3-12/5/21_VMMCND	93,607.0
MOV-32	23	0.6175.6306.2110.130.9999.20015.0006.000.00000	-1	Accounts Payable Athletics Merchant Account Clearing		RU Actuals 22-6001086		421700420061897_11 /5-11/8/21_VMMCMD	79,014.0
06C-12	2	10 6175 6106 2110 110 9999 20015 0000 000 00000	4	Accounts Payable Athletics Merchant Account Clearing		RU Actuals 22-6001086		421700420061897_12 /22/21_Amex	38,805.5
DIC-22	2	10.1510.3133.0001.100.9999.10499.0000.000.00000		Intra Fund Type CONTROL ACCOUNT	r.	RU Actuals 22-6001086		421700420061897_12 /22/21_Amex	36,990.3
DBC-22	2	10.6175.6306.2110.110.9999.20015.0000.000.00000	3	Accounts Payable Athletics Merchant Account Clearing		RU Actuals 22-6001086		421700420061867_12 /2/21_V&MC8D	21,682.0
MOV-22	25	10.6175.6106.2110.110.9999.20015.0006.000.00000		Accounts Payable Athletics Merchant Account Clearing		RU Actuals 22-6001086		421700420061897_11 /4/21_Amex	18,337.5
MOV-22	23	10.6175.6106.2110.110.9999.20015.0000.000.0000	1	Accounts Payable Athletics Merchant Account Clearing		RU Actuals 22-6001086		421700420061897_11 /12- 11/14/21_V&MCRO	18,391.0
DBC-22	23	10.6175.6306.2110.130.9999.20015.0000.000.00000	4	Accounts Payable Athletics Merchant Account Clearing	8	RU Actuals 22-6001086		401700420061897_12 /1/21_V&MCBD	17,005.0
MOV-22	2	0.1510.3103.0001.100.9999.10496.0000.000.00000		Intra Fund Type CONTROL ACCOUNT	r	RU Actuals 22-6001086		421700420061897_11 /5-11/9/21_V&MCBD	15,473.5
MOV-22	2	00.6175.6006.2110.110.9999.20015-0000.000.00000	3	Accounts Payable Athletics Merchant Account Clearing	2	RU Actuals 22-6001086		401700400061897_11 /29/21_VMMCMD	14,521.0
NOV-22	21	0.6175.6196.2110.110.9999.20015.0000.000.00000	3	Accounts Payable Athletics Merchant Account Clearing	ł,	RU Actuals 22-6001086		401700409061897_31 /19- 11/21/21_V&MCBD	14,270.0
JAN-22	21	0.1510.3103.0001.100.9999.10499.0000.000.00000		Intra Fund Type CONTROL ACCOUNT		RU Actuals 22-6001086		421700420061897_3/ 4/22_VIMCIND	30,941.4
JAN-22	2	10.6175.6306.2110.110.9999.20015.0000.000.00000	4	Accounts Payable Athletics Merchant Account Cleaning		RU Actuals 22-6001086		401700420061887_3/ 4/22_V6MC8D	30,941.4
DBC-22	2	10.6175.6306.2110.130.9999.20015.0000.000.000000	3	Accounts Payable Athletics Merchant Account Clearing		RU Actuals 22-6001086		421700420061897_12 /10- 12/12/21_V8/MCBD	30,390.8
MOV-22	2	0.6175.6396.2110.310.9999.20015.0000.000.00000	4	Accounts Payable Athletics Merchant Account Clearing		RU Actuals 22-6001086		401700420061897_11 /1-11/2/21_Amex	9,111.7
NOV-22	25	10.6175.6106.2110.110.9999.20015.0006.000.00000	1	Accounts Payable Athletics Merchant Account Clearing		RU Actuals 22-6001086		421700420061897_11 /23/21_VM4C8D	8,459.0
NOV-22	210.6175.6396.2110.110.9999.20015.0000.000.0000		1	Accounts Payable Athletics Merchant Account Clearing		RU Actuals 22-6001096		421709420015897_11 /24-11/28/21_Ames	7,719.0
MOV-22	23	10.6175.6106.2110.110.9999.20015.0000.000.00000	3	Accounts Payable Athletics Merchant Account Cleaning		RU Actuals 22-6001086		421700420061897_11 /22/21_VM4CMD	7,304.0
NOV-22	23	10.6175.6196.2110.110.9999.20015-0000.000.00000	3	Accounts Payable Achietics Merchant Account Clearing		RU Actuals 22-6001086		421700420061897_11 /9/21_VMMCMD	7,006.5
DEC-22	2	0.6175.6106.2110.110.9999.20015-0000.000.00000	1	Accounts Payable Athletics Merchant Account Clearing		RU Actuals 22-6001086		421700420061897_12 /3-12/5/21_Amex	6,200.0

# PR#19: Unspecified Visa, Mastercard, Discover and American Express card payments

### PR#20: Excerpt from auditor's agreement



Rutgers, The State University of New Jersey February 7, 2018 Page 2 of 10

We also understand that the financial statements will include a schedule of expenditures of Federal awards (SEFA) and a schedule of expenditures of State of New Jersey awards (SESA) which are presented for the purpose of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information will be subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America with the objective of expressing an opinion as to whether the supplementary information is fairly stated, in all material respects, in relation to the financial statements as a whole.

Subject to the remainder of this paragraph, we will issue a written report upon completion of our audit of the University's financial statements addressed to the board of governors/board of trustees of the University. We cannot provide assurance that an unmodified opinion will be expressed. Circumstances may arise in which it is necessary for us to modify our opinion, add emphasis-of-matter or other-matter paragraphs or withdraw from the engagement. If, during the performance of our audit procedures such circumstances arise, we will communicate to the audit committee our reasons for modification or withdrawal.

If the University issues an annual report that is available to the public and the annual report contains the audited financial statements and our report thereon, management agrees to provide KPMG LLP (KPMG) a draft of such annual report prior to the report release date of the audited financial statements or, if that is not possible, as soon as practicable prior to the release of the annual report. We will read the other information contained in the annual report in order to identify material inconsistencies, if any, with the audited financial statements. However, we will not perform procedures to corroborate the other information.

#### Internal Control over Financial Reporting and Compliance and Other Matters

In making our risk assessments as part of planning and performing our audit of the financial statements, we will consider the University's internal control relevant to the preparation and fair presentation of the financial statements in order to determine the nature, timing, and extent of our audit procedures for the purpose of expressing an opinion on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the University's internal control.

The objective of our audit of the financial statements is not to report on the University's internal control and we are not obligated to search for material weaknesses or significant deficiencies as part of our audit of the financial statements. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we will perform tests of the University's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, our objective is not to provide an opinion on compliance with such provisions.

In accordance with Government Auditing Standards, we will prepare a written report, Report on Internal Control Over Financial Reporting and Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards (GAGAS report), on our consideration of internal control over financial reporting and tests of compliance made as part of our audit of the financial statements. This report will include any material weaknesses and significant deficiencies to the extent they come to our attention, and this report will also include instances of:

Period Name	Concatenated Segment	Account Description	Journal Line Description	Net Activity	
	+t	-	.۳		
FEB-22	210.5765.4216.2110.110.9525.52080.0000.000.00000	Dining Occasional Meals	00023795(4050)    Bowlero North	5,593.64	
FEB-22	210.5765.4216.2110.110.9525.52080.0000.000.00000	Dining Occasional Meals	00023795]4050 Bowlero North	2,035.87	
JUN-22	210.5765.4216.2110.110.9525.64020.0000.000.00000	Recruitment General Expense	00045702 4942 Bowlero	27,750.14	
JUN-22	210.5765.4216.2110.110.9525.64020.0000.000.00000	Recruitment General Expense	000124280(0101 Bo wimor Times	9,412.27	
3UN-22	210.5765.4216.2110.110.9525.64020.0000.000.00000	Recruitment General Expense	00045702 4942 Bowlero	1,358.82	
3UN-22	210.5765.4216.2110.110.9525.64020.0000.000.00000	Recruitment General Expense	000124280(0101) Bo	350.87	
MAR-22	210.5765.4216.2110.110.9525.52080.0000.000.00000	Dining Occasional Meals	00023795(4050) Bowlero North	914.65	
MAY-22	210.5765.4216.2110.110.9525.64020.0000.000.00000	Recruitment General Expense	000124280(0101) (Bo	8,932.27	
NOV-22	210.5765.4216.2110.110.9525.64020.0000.000.00000	Recruitment General Expense	00020925(9853) Bowlmor	10,297.08	

# PR#21: Improperly accounted bowling expenses

PR#22: Personal expenses (meals and alcohol, Home Depot purchases) by <u>Senior Executives</u> from Finance, Audit, Ethics and Athletics in violation of Rutgers Policy 40.4.1: "Business meals while not in travel status with other Rutgers colleagues in local restaurants are generally not reimbursable. Local meals with colleagues should be considered a personal expense." Expenses also improperly charged to Travel.

Period Name	Concatenated Segment	Account Description	Journal Line Description	Net Activity
			T	
FEB-22	900.1500.6491.0001.100.8300.56990.0000.000.00000	Travel Other	00051778 0064  CUZINS SEAFOOD CLAM BAR	1,822.82
FEB-22	900.1500.6491.0001.100.8300.56990.0000.000.00000	Travel Other	00051778 0064] [HOMEDEPOT.CO	355.64

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Additional Graduity		Grati Grati CASH TI EDIT TI Jaak yo fe	DTAL.	280.0 1776.5 1822.8	.m 1.95 50
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C. LOW MET	aloshai	\$383.00	-	\$563.00	0.251
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	Tax.	\$82.96	\$29.55	\$23.40	
	and the second second	\$280.60		\$70.60	
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	card fire	and the second se	\$34.63		<u> </u>
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Senior Vice Chancellise for Reasons and Administration, 8014 Annothers Vice Prevident and Associate Treasurer, Interim C University Controller Senior Vice Prevident, Human Resources Senior Vice Chancellise, Administration and Reason, 804-Can	nden			Team Rates	9
Senior Vice Chancellise for Researce and Administration, REP Associate Vice President and Associate Treasures, Interim G Othersity Controller Senior Vice President, Human Resources Previce Vice Chancellise, Administratives and Pasence, RU-Cas Technol Vice Chancellise, Administratives and Pasence, RU-Cas	nden			Team Faire	9
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